BEFORE THE LOUISIANA STATE BOARD OF MEDICAL EXAMINERS

In the Matter Of

SAID ISAAC JACOB, M.D. (CERTIFICATE NO.06604R):

No. 93-I-034-X

Respondent.

CONSENT ORDER

The above-entitled proceeding was docketed for investigation by the Louisiana State Board of Medical Examiners ("Board"), following receipt of information indicating that Said Isaac Jacob, M.D. ("Dr. Jacob"), had entered into a Stipulation in Settlement agreement with the Division of Medical Quality, Medical Board of California, Department of Consumer Affairs, State of California ("California Board"), whereby he stipulated to a revocation of his California license with said revocation being stayed and his license placed on probation, for a period of three (3) years. The California action arose from Dr. Jacob's alleged failure to accurately evaluate, examine and monitor two (2) elderly patients, creating false medical records and incompetence in the practice of medicine. The California Board imposed discipline upon Dr. Jacob's license based on the allegations with regard to one patient. The charges with regard to the second patient were dismissed by stipulation.

¹See Stipulation In Settlement, Decision and Order before the Division of Medical Quality, Medical Board of California, Department of Consumer Affairs, State of California, In The Matter of the Accusation Against: Said Jacob, M.D. (6/10/93). (Attached as Appendix 1).

²See Accusation before the Division of Medical Quality Medical Board of California, Department of Consumer Affairs, State of California, In The Matter of the Accusation Against: Said Jacob, M.D. (10/27/92). (Attached as Appendix 2)

In December, 1992, Dr. Jacob submitted to the Louisiana State Board of Medical Examiners, his annual application for renewal of Louisiana licensure, in which he failed to disclose the 1992 California Accusation, of which he received formal notice on October 29, 1992. However, Dr. Jacob did admit of disciplinary action by the California Board on inquiry in his 1993 application for renewal of Louisiana licensure. The Investigating Officer recognizes that a final decision was not entered, pursuant to the Accusation filed in California against Dr. Jacob, until September 29, 1993. While Dr. Jacob admits knowledge of the California inquiry based on the Accusation forwarded to him in 1992 and recognizes that he may be charged in Louisiana with a violation of the Louisiana Medical Practice Act, he nevertheless consents to this agreement without admission of such a violation.

Although Dr. Jacob currently resides and practices medicine exclusively in the State of California, he remains licensed to practice medicine in the State of Louisiana. Accordingly, the investigation of the captioned matter has been assigned to John B. Bobear, M.D., Director of Investigations for the Louisiana State Board of Medical Examiners. Dr. Bobear's review and analysis of the California Stipulation in Settlement as well as the $1\bar{9}92$ and 1993 renewal applications submitted by Dr. Jacob confirms to his satisfaction that just cause exists for recommending that a formal administrative complaint be filed against Dr. Jacob pursuant to the Louisiana Medical Practice Act, LSA-R.S. 37:1261 et seq., charging Dr. Jacob with "the refusal of a licensing authority of another state to issue or renew a license, permit or certificate to practice medicine or osteopathy in that state or the revocation, suspension or other restriction imposed on a license, permit or certificate issue by such licensing authority which prevents or restricts practice in that state . . . " in violation of LSA-R.S. 37:1285 (A)(29).

Recognizing his right to have notice of allegations and charges asserted against him, to administrative adjudication of such charges, pursuant to LSA-R.S. 49:955-958, and to a final decision rendered upon written findings of fact and conclusions of law, Dr. Jacob, nonetheless, hereby waives his right to notice of allegations and charges and formal adjudication and, pursuant to LSA-R.S. 49:955(D), consents to entry of the Order set forth hereinafter. By his subscription hereto, Dr. Jacob also hereby

³Dr. Jacob was specifically asked the question "Were you the subject of any type of disciplinary action or inquiry by any licensing authority, institution, society, etc.?" His response was "No." The application was signed by Dr. Jacob and dated November 18, 1992.

⁴LSA-R.S. 37:1285 (A)(3) specifically prohibits "fraud, deceit or perjury in obtaining any diploma, license, or permit pertaining to this Part" of the Louisiana Medical Practice Act.

authorizes the Investigating Officer designated by the Board with respect hereto, as well his legal counsel assisting him in connection herewith, to present this Consent Order to the Board for its consideration and to fully disclose to and discuss with the Board the nature and results of the investigation and waives any objection to such disclosures under LSA-R.S. 49:960. Dr. Jacob expressly acknowledges that disclosure of the information to the Board by the Investigating Officer or his counsel shall be without prejudice to the Investigating Officer's authority to file a formal Administrative Complaint against him, or to the Board's capacity to adjudicate such Complaint, should the Board decline to approve this Consent Order.

On the basis of the information provided to and received by the Board and with Dr. Jacob's knowledge and consent, however, the Board is persuaded that he may maintain his license to practice medicine in the State of Louisiana, provided, however, that he strictly observes and complies with appropriate restrictions on and conditions to maintenance of such licensure.

In consideration of this finding, accordingly, and on the recommendation of the Board's Investigation Officer, respecting the pending investigation, the Board has concluded that its responsibility to ensure the health, safety and welfare of the citizens of this State against the unprofessional, unqualified and unsafe practice of medicine, LSA-R.S. 37:1261, will be effectively served by entry of the Order set forth hereinafter, by consent.

Accordingly, in consideration of the foregoing and pursuant to the authority vested in the Board by LSA-R.S. 49:955(D);

IT IS ORDERED that the license of Said Isaac Jacob, M.D., to engage in the practice of medicine in the State of Louisiana as evidenced by Certificate Number 06604R, be, and the same is hereby revoked; provided, however, said revocation is stayed and Dr. Jacob is placed on PROBATION to run concurrently with the balance of the three (3) year period of probation imposed by the Division of Medical Quality, Medical Board of California, Department of Consumer Affairs, State of California, in its original 1993 Stipulation in Settlement agreement and to continue until such time as Dr. Jacob obtains a completely unrestricted license to practice medicine in the State of California and his medical license is fully re-instated by the Division of Medical Quality, Medical Board of California, Department of Consumer Affairs, State of California.

IT IS FURTHER ORDERED that during the balance of the probationary period ordered hereinabove, Dr. Jacob shall strictly comply with and satisfy the following probationary terms, conditions and restrictions:

a) Compliance with California Order: Dr. Jacob shall comply fully with all terms and orders imposed by the Division of Medical Quality, Medical Board of California, Department of Consumer Affairs, State of California;

- b) Notice of Current Address: Dr. Jacob shall advise the Board of any change of address, mailing or office, within thirty (30) days of such occurrence;
- c) Relocation to Louisiana: In no event shall Dr. Jacob relocate to Louisiana for the purpose of the practice of medicine in Louisiana until such time as his license to practice medicine in the State of California is fully reinstated and he provides the Board with at least sixty (60) days advance written notice of such intention, and shall contact the Board to discuss his then-current practice, plans and intentions.

IT IS FURTHER ORDERED that any violation or failure of strict compliance with any of the terms, conditions or restrictions of the Consent Order by Dr. Jacob shall, upon proof of such violation or failure, be deemed adequate and sufficient cause, for the suspension and/or revocation of Dr. Jacob's medical license or for such other disciplinary action as the Board deems appropriate, as if such violations were enumerated among the causes provided in LSA-R.S. 37:1285.

IT IS FURTHER ORDERED that this Consent Order shall be, and shall be deemed to be, a public record.

New Orleans, Louisiana, this <u>Ind</u> day of <u>March</u>,

LOUISIANA STATE BOARD OF MEDICAL EXAMINERS

BY:

F. P. BORDELON, JR., M.D.

PRESIDENT

ACKNOWLEDGEMENT AND CONSENT

I, Said Isaac Jacob, M.D., hereby acknowledge, approve, and accept and consent to entry of the above and foregoing Consent Order, this $16 \, \mathrm{Hz}$ day of

SAID ISAAC JACOB, M.D.

WITNESS

C:\DOC\412-94\CONSENT.ORD

ROY MORRIS

COMM. #967670

NOTARY PUBLIC - CALIFORNIA
LOS ANGELES COUNTA

My Comm. Expires June 14, 1996

Subscribed and, sworn to before me this

16. day of 49. 5x. 4 60. 4. ..

ROY MORRIS

In and for the County of Los Angeles, State of California

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		t do hereby anity that
		this document is true
		and correct copy of the
1 DANIEL E. LU	JNGREN, Attorney General	original on file in this
of the State o	i Camornia	office.
A CADIOS RAN	AIREZ	Alananordally 12-20-Ci
Deputy Spri	Attorney General ng Street, Suite 500	SIGNED // DATE
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4 Telephone: (21	(3) 897-2558	(restadions Decord)
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5 Attorneys for (ompianiant	
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8	DEDARTMENT OF	F CONSUMER ALLAIRS
9	STATE OF	F CALIFORNIA
	of the Acquestion) Case No. D-5005
	of the Accusation)
Against:		}
		STIPULATION IN SETTLEMENT.
12 SAID JACOI	3, M.D.	DECISION AND ORDER
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Certificate N	o. A-43666,	
15	Respondent.	.)
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20 17 19	S HEREBY STIPULATED	by and between the parties in the above-entitled
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21 matter as f	follows:	
22		Director of the Medical Board of
23 1.	Complainant Dixon Arnet	t is the Executive Director of the Medical Board of
	D twent of Consumer A	ffairs, State of California (hereinafter "Board"), and
24 California	, Department of Consumer A	Garagel of the State of California.
25 is represe	nted herein by Daniel E. Lur	ngren, Attorney General of the State of California,
is represent	- Attornoy	General.
26 by Carlos	Ramirez, Deputy Attorney	0011024
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27		APPENDIX 1
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- 2. Said Jacob. M.D. (hereinafter "respondent") is represented herein by Mark A. Levin.
- 3. At all times mentioned herein respondent was licensed by the Board under Physician's and Surgeon's Certificate No. A-43666. Said certificate was issued by the Board on May 26, 1987, and is in CURRENT STATUS at the present time. Respondent has no record of prior discipline and is not a supervisor of a Physician Assistant.
- 4. On or about October 27, 1992, then complainant Kenneth J. Wagstaff, in his official capacity as Executive Director of the Board, filed Accusation No. D-5005 (hereinafter "Accusation") against respondent, a copy of which is attached hereto as Attachment "A" and incorporated by reference as if fully set forth herein.
- 5. On or about October 29, 1992, respondent was properly served with a copy of the Accusation, together with copies of all other statutorily required documents. Thereafter, on or about November 4, 1992, respondent filed a timely notice of defense to the charges contained in the Accusation.
 - 6. Complainant and respondent are desirous of resolving this matter without a hearing or further administrative proceedings.
 - 7. Respondent herein has been specifically advised both by the documents served upon him and personally by his counsel of his right to an administrative hearing on the charges and allegations set forth in the Accusation; his right to confront and cross-examine witnesses called to testify against him; his right to the use of process to secure oral and documentary evidence both in defense and mitigation; his right to petition the Division of Medical Quality ("Division") for reconsideration of any decision rendered adverse to him;

and his rights to judicial review, appeal, and all other rights which may be available to him pur mant to the California Administrative Procedure Act and the California Code of Civil Procedure.

record.

- 8. Respondent knowingly, intelligently, and with the advice and concurrence of his counsel waives and agrees to give up each of the above enumerated rights set forth in paragraph 7 above, and further agrees that the pending charges and allegations set forth against him in the Accusation may be resolved pursuant to this Stipulation.
- 9. Respondent has carefully read and fully understands the charges and allegations contained in the Accusation, and has fully reviewed same with his attorney of
- 10. Respondent has carefully read and fully understands the contents, force and effect of this Stipulation in Settlement, Decision and Order, having fully reviewed same with his attorney of record.
- before the Division, or any other action taken by and before any governmental body responsible for licensing physicians or other health care professionals, and for no other purpose, admits the truth of each of paragraphs 1, 2, 12 (excluding the last sentence of said paragraph), 14(C), and 14(D) in the Accusation. Respondent acknowledges that his admission to paragraph 14(C) constitutes a violation of Business and Professions Code section 2234(b) and that his admission to paragraph 14(D) constitutes a violation of Business and Professions Code section 2262. Respondent agrees that he has thereby subjected his Physician's and Surgeon's Certificate to disciplinary action. Respondent agrees to be bound by the Division's disciplinary order as set forth below.

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12. This Stipulation in Settlement, Decision and Order is intended by the parties, perein to be an integrated writing representing the complete, final and exclusive embodiment of the agreements of the parties. All allegations and charges in the Accusation not specifically admitted to in this Stipulation are dismissed.

13. This Stipulation in Settlement, Decision and Order shall be subject to the approval of the Division of Medical Quality of the Medical Board of California. Department of Consumer Affairs, State of California. If the Division fails, for any reason, to approve this Stipulation in Settlement, Decision and Order, it shall be of no force or effect for either party.

WHEREFORE, IT IS STIPULATED that the Division may, without further notice or formal proceeding, issue and enter the following decision and order in Case No. D-5005:

<u>ORDER</u>

Certificate number A-43666 heretofore issued to respondent Said Jacob, M.D., is hereby revoked; provided, however, said revocation is stayed and respondent is placed on probation to the Division for a period of three (3) years subject to the following terms and conditions:

1. ORAL CLINICAL EXAMINATION. Within one year of the effective date of the decision, respondent shall take and pass an oral examination in his field of practice which is general adult psychiatry and chemical dependency. If respondent fails this examination, respondent shall cease the practice of medicine, and may not practice

medicine until a re-examination has been successfully passed, as evidenced by written notice to respondent by the Division. The waiting period between repeat examinations shall be at three month intervals until success is achieved. Respondent shall pay the cost of the first examination and any re-examination. Failure to pass the required examination no later than 100 days prior to the termination date of probation shall constitute a violation of probation.

2. Within 60 days of the effective date of this decision, respondent shall submit

- 2. Within 60 days of the effective date of this decision, respondent shall submit to the Division for its prior approval a course in ethics which respondent shall successfully complete during the first year of probation.
- 3. Respondent shall not be eligible to petition the Division for early termination of probation.
- 4. Respondent shall obey all federal, state and local laws, and all rules governing the practice of medicine in California.
- 5. Respondent shall submit quarterly declarations under penalty of perjury on forms provided by the Division, stating whether there has been compliance with all the conditions of probation.
 - 6. Respondent shall comply with the Division's probation surveillance program.
 - 7. Respondent shall appear in person for interviews with the Division's medical consultant upon request at various intervals and with reasonable notice.

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The period of probation shall not run during the time respondent is residing 8. or practicing outside the jurisdiction of California. If, during probation, respondent moves out of the jurisdiction of California to reside or practice elsewhere, respondent is required to immediately notify the Division in writing of the date of departure and the date of return, if any.

If during the period of probation an accusation has been filed against respondent's license or a request has been made by the Division for the preparation of an accusation against respondent's license, such period shall automatically be extended and shall not expire until the accusation has been acted upon by the Division.

Should respondent violate any of the above terms or conditions of probation the Division, after providing respondent with notice and an opportunity to be heard, may terminate probation and reimpose the order of revocation, effective immediately, or take such other action modifying or changing the terms and conditions as the Division deems just and reasonable in its discretion.

Should respondent comply with all of said terms and conditions, then at the end of the three (3) year period of probation, respondent's license shall be fully restored.

Dated: June 30, 1993.

Dated: June 10 44 1993.

Dated: June <u>10</u>, 1993.

OS RAMIREZ Deputy Attorney General Attorney for Complainant

SAID-JACOB, M.D.

Respondent

Attorney for Respondent

<u>ACKNOWLEDGMENT</u>

I. Said Jacob. M.D., have read the above Stipulation and, with the advice of counsel, enter into it freely and voluntarily and with full knowledge of its force and effect. By entering into this Stipulation, I recognize that, upon formal acceptance by the Division, my license to practice medicine in California will be revoked, with said revocation being stayed, and I will be placed on probation on the above terms and conditions. I further recognize that, if I violate the terms or conditions of my probation in any respect, the Division, after giving me notice and the opportunity to be heard, may carry out the disciplinary order that was stayed, i.e., the revocation of my license to practice medicine.

Dated: June 10 + 1993.

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SAID JACOB, M.D. Respondent

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1 [<u>ORDER</u>
i.	The attached Stipulation in Settlement and Decision is hereby adopted by the
li .	- : : : af Medical Quality of the Medical Board of California, Department & Consumer
4	Affairs, State of California, as its Decision in the above-entitled matter and shall become
5	effective on the 29th day of October, 1993.
6	IT IS SO ORDERED this 29th day of September , 1993.
7	A Marsen
8	DIVISION OF MEDICAL QUALITY
9	Medical Board of California Department of Consumer Affairs
10	State of California
11	THERESA CLAASSEN Secretary/Treasurer
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1 2 3 4 5 6 7 8 9	DANIEL E. LUNGREN, Attorney General of the State of California CARLOS RAMIREZ, Deputy Attorney General 300 South Spring Street, Suite 500 Los Angeles, California 90013 Telephone: (213) 897-2558 Attorneys for Complainant BEFORE THE DIVISION OF MEDICAL QUALITY MEDICAL BOARD OF CALIFORNIA DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA				
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10	In the Matter of the Accusation) NO. D-5005				
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15	Respondent(s).				
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1	of California (hereinafter "Board") and brings this action solely				
2	O capacity.				
2	in his official capacity 2. Said Jacob, M.D. (hereinafter "respondent") holds				
:	physician and surgeon's certificate number A-43656 issued by the				
	23 neard on or about May 25, 1987, authorizing him to principle				
	24 state of California. Said certificate is				
	currently, and was at all times material herein, in full force				
	26 and effect.				
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3. Pursuant to Business and Professions Code sections 2220 and 2224, the Division of Medical Quality, a division of the Board (hereinafter 'Division'), is authorized to take disciplinary action against all persons, including licensed physicians and surgeons, guilty of violating the Medical Practice Act.11

- 4. Section 2234 provides, in pertinent part, that the Division shall take action against any licensee who is guilty of unprofessional conduct. According to the terms of said section, unprofessional conduct includes, but is not limited to:
 - (b) Gross negligence.
 - " (c) Repeated negligent acts.
 - " (d) Incompetence.
 - " (e) The commission of any act involving dishonesty or corruption which is substantially related to the qualifications, functions or duties of a physician and surgeon. *
 - 5. Section 2262 provides, in pertinent part, that: *Altering or modifying the medical record of any person, with fraudulent intent, or creating any false medical record, with fraudulent intent, constitutes unprofessional conduct."
 - 6. Section 2261 provides, in pertinent part, that: *Knowingly making or signing any certificate or other document directly or indirectly related to the practice of medicine . . .

Except as otherwise indicated, all statutory references are to the Business and Professions Code.

which falsely represents the existence or nonexistence of a state of facts, constitutes unprofessional conduct.

pursuant to section 2234, subsections (b),(c),(d) and (e), and sections 2261 and 2262, in that he is guilty of gross negligence, incompetence, acts of corruption and dishonesty, and creating false medical records in connection with his treatment of patients Frances M. and Martha M. The particular circumstances are set forth in the succeeding paragraphs of this accusation, as follows:

Frances M.

- Was admitted to Las Encinas Hospital suffering from increasing confusion and agitation. On admission, respondent diagnosed Frances M. as having an organic brain syndrome with psychotic features. A chest X-ray obtained two days after admission showed a poorly defined density in both upper lobes. The radiologist was unable to rule out pneumonia.
 - described Frances M. as having impaired orientation and memory, but no lowering of consciousness. On the same day, an internist found her "completely obtunded." He suspected dehydration and possible sepsis and ordered a chest X-ray and laboratory studies. The internist transferred the patient to San Gabriel Valley Medical Center for treatment of pneumonia. Frances M. died approximately a month later.

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medical or mental condition of Frances M. on or about January 29, 1989 constitutes repeated negligent acts within the meaning of Business and Professions Code section 2234, subsection (C).

Martha M.

- 11. On January 23, 1989, Martha M., then 84 years old was admitted to Las Encinas Hospital suffering from dementia and agitated behavior. After her admission, respondent prescribed haloperidol up to 35 mg. daily plus as needed doses. He also prescribed benztropine 2 mg. three times daily, trazodone 50 mg. at night, and phenytoin 300 mg. daily.
- the period of February 9 through February 27, 1989, and did not chart her progress during the period of February 13 through February 23, 1989. During these periods respondent wrote progress notes detailing Martha M.'s medical condition that were not based on his personal knowledge or his personal observations. Respondent's daily progress notes state that the patient remained discriented, confused, and incoherent with waxing and waning combativeness. Respondent did not observe any side effects of the haloperidol doses.
 - 13. On March 17, 1989, another psychiatrist assumed care of the patient. The new doctor tapered and discontinued the haloperidol, substituting amitriptyline 125 mg. Cytomel 25 gr. and lithium carbonate 300 mg. daily. Martha M. was discharged to

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- administered excessive doses of Haldol to patient
 Martha M. without monitoring her response to this
 medication.

 P. Respondent administered excessive doses of
 haloperidol and benztropine to Frances M. without
- reference to the high probability of side effects.

 15. Respondent while providing medical treatment to
 Martha M. engaged in repeated negligent acts within the meaning
 of Business and Professions Code section 2234, subsection (c).
 The circumstances are as follows:
 - A. Paragraphs 11,12,13 and 14 are incorporated by referenced herein as though fully set forth at this point.

- 16. Respondent, while providing medical treatment to Martha M., engaged in incompetence within the meaning of Business and Professions Code section 2234, subsection (d). The circumstances are as follows:
 - A. Paragraphs 11,12,13 and 14 are incorporated by referenced herein as though fully set forth at this point.
 - dishonesty within the meaning of Business and Professions Code section 2234, subsection (e), and of creating false medical records within the meaning of sections 2261 and 2262, in that during February 9 through February 27, 1989, respondent prepared and signed progress notes for Martha M. that implicitly represented that respondent had seen or examined her, as set forth in paragraph 12 above.

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PRAYER

. 1	PRAYER
1	WHEREFORE, complainant prays a hearing be held on the
2	matters alleged herein, and that following said hearing, the
4	nimition issue a decision:
5	1. Revoking or suspending physician and surgeon's
6	certificate number A-43656 heretofore issued to respondent Said
7	Tage by
. 8	2. Imposing a civil penalty of Five Hundred Dollars
9	(\$500) against respondent for each violation of Business and
10	professions Code section 2262; and
11	3. Taking such other and further action as the
12	Division may deem proper.
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15	DATED: October 27 , 1992.
16	Varablett.
17	KENNETH J. WAGSTAFR Executive Director
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15	State of California
21	Complainant
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